By: Senator(s) Walls

To: Judiciary;
Appropriations

## SENATE BILL NO. 2558

- AN ACT TO BE KNOWN AS THE EMMITT LOUIS TILL VICTIMS' COMPENSATION ACT; TO CODIFY SECTION 99-42-1, MISSISSIPPI CODE OF 3 1972, FOR THAT PURPOSE; TO CODIFY SECTION 99-42-3, MISSISSIPPI CODE OF 1972, TO PRESCRIBE THE BASIS OF CLAIMS UNDER THE ACT; TO CODIFY SECTION 99-42-5, MISSISSIPPI CODE OF 1972, TO ENACT 5 LEGISLATIVE INTENT; TO CODIFY SECTION 99-42-7, MISSISSIPPI CODE OF 6 7 1972, TO PROVIDE CONDITIONS AND EXCEPTIONS FOR AWARDS; TO CODIFY SECTION 99-42-9, MISSISSIPPI CODE OF 1972, TO PRESCRIBE THE 8 PENALTY FOR FALSE CLAIMS; TO CODIFY SECTION 99-42-11, MISSISSIPPI 9 CODE OF 1972, TO CREATE A SPECIAL FUND TO BE KNOWN AS THE EMMITT LOUIS TILL VICTIMS' COMPENSATION FUND; TO AMEND SECTIONS 99-41-7, 99-41-9 AND 99-41-11, MISSISSIPPI CODE OF 1972, IN CONFORMITY; AND 10 11 12 13 FOR RELATED PURPOSES.
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 15 SECTION 1. The following shall be codified as Section
- 16 99-42-1, Mississippi Code of 1972:
- 17  $\underline{99-42-1}$  The chapter shall be known and may be cited as "The
- 18 'Emmitt Louis Till' Victims' Compensation Act."
- 19 SECTION 2. The following shall be codified as Section
- 20 99-42-3, Mississippi Code of 1972:
- 21 <u>99-42-3.</u> It is the intent of the Legislature to provide a
- 22 method of compensating those persons who are lawful survivors of
- 23 persons who were innocent victims of racially motivated criminal
- 24 acts evincing racial animus or hatred that were committed between
- 25 the years of 1945 and 1970. To this end, it is the Legislature's
- 26 intention to provide compensation for the lawful survivors of
- 27 victims of such acts, not to exceed One Hundred Thousand Dollars
- 28 (\$100,000.00) per group of claimants who are lawful survivors of a
- 29 single victim.
- 30 SECTION 3. The following shall be codified as Section
- 31 99-42-5, Mississippi Code of 1972:

- 32 <u>99-42-5.</u> As used in this chapter, unless the context
- 33 otherwise requires, the term:
- 34 (a) "Claimant" means any person applying for
- 35 compensation under this chapter who is a lawful survivor of a
- 36 victim as defined by this chapter.
- 37 (b) "Racially motivated criminal conduct" means an act
- 38 occurring within the geographical boundaries of this state between
- 39 the years of 1945 and 1970, inclusive, which act resulted in the
- 40 death of a victim, and includes, but is not limited to, lynching,
- 41 bombing, burning, shooting or hanging. The conduct must have
- 42 evinced racial animus or hatred.
- 43 (c) "Department" means the Department of Finance and
- 44 Administration;
- 45 (d) "Director" means the Victim Compensation Director
- 46 as prescribed in Section 99-41-7, Mississippi Code of 1972;
- 47 (e) "Lawful survivor" means the surviving spouse or any
- 48 direct descendant, per stirpes, of a victim;
- (f) "Victim" means a person who suffered death in the
- 50 State of Mississippi between the years of 1945 and 1970 as a
- 51 result of racially motivated criminal conduct by Mississippi
- 52 citizens.
- 53 SECTION 4. The following shall be codified as Section
- 54 99-42-7, Mississippi Code of 1972:
- 55 99-42-7. (1) Compensation shall not be awarded under this
- 56 chapter:
- 57 (a) Unless the racially motivated criminal conduct
- occurred between January 1, 1945, and December 31, 1970;
- 59 (b) Unless the claim has been filed with the Victim
- 60 Compensation Director within five (5) years from the date of this
- 61 act;
- 62 (c) Unless the racially motivated criminal conduct
- 63 resulted in death;
- (d) If, following the filing of an application, the

- 65 claimant failed to take further steps as required by the director
- 66 to support the application, within ninety (90) days of such
- 67 request made by the director, or failed to otherwise cooperate
- 68 with requests of the director to determine eligibility unless
- 69 failure to provide information was beyond the control of the
- 70 claimant;
- 71 (e) In excess of One Hundred Thousand Dollars
- 72 (\$100,000.00) in the aggregate for all the lawful survivors of a
- 73 single victim.
- 74 (2) The director, on his own motion or on request of the
- 75 claimant, may reconsider a decision granting or denying an award
- 76 or determining its amount. An order of reconsideration of an
- 77 award shall not require a refund of amounts previously paid unless
- 78 the award was obtained by fraud. The right of reconsideration
- 79 does not affect the finality of the decision concerning the amount
- 80 of compensation for the purpose of judicial review.
- 81 (3) Claims shall be filed, hearings held, and appeals
- 82 governed by Section 99-41-1 et seq., Mississippi Code of 1972,
- 83 except where to do so would be inconsistent with this chapter.
- 84 SECTION 5. The following shall be codified as Section
- 85 99-42-9, Mississippi Code of 1972:
- 86 99-42-9. (1) Claims shall be made under oath. The filing
- 87 of a false claim for compensation pursuant to this chapter shall
- 88 constitute a misdemeanor and shall be punishable by a fine not to
- 89 exceed One Thousand Dollars (\$1,000.00), or by imprisonment in the
- 90 county jail for a term not to exceed one (1) year, or by both such
- 91 fine and imprisonment, and the person convicted shall, as part of
- 92 the sentence in either case, be required to repay to the Emmitt
- 93 Louis Till Victims' Compensation Fund the amount received pursuant
- 94 to the false claim.
- 95 (2) Any person who shall knowingly furnish any false
- 96 information or knowingly fails or omits to disclose a material
- 97 fact or circumstance with the intent to defraud the department for

98 compensation pursuant to this chapter shall be guilty of a

99 misdemeanor and shall be punished by a fine not to exceed One

100 Thousand Dollars (\$1,000.00), or by imprisonment in the county

101 jail for a term not to exceed one (1) year, or both, and the

102 person convicted shall, as part of the sentence in either case, be

103 required to repay to the Emmitt Louis Till Victims' Compensation

104 Fund the total amount received pursuant to the false claim.

105 (3) If a payment or overpayment of compensation is made

106 because of clerical error, mistaken identity, innocent

107 misrepresentation by or on behalf of the recipient of the

108 compensation award or other circumstances of a similar nature not

induced by fraud by or on behalf of the recipient, the recipient

110 is liable for repayment of the compensation. The department may

waive, decrease or adjust the amount of the repayment of the

112 compensation.

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113 SECTION 6. The following shall be codified as Section

114 99-42-11, Mississippi Code of 1972:

115 99-42-11. (1) From and after July 1, 1999, there is hereby

116 created in the State Treasury a special interest-bearing fund to

117 be known as the Emmitt Louis Till Victims' Compensation Fund. The

118 purpose of the fund shall be to provide for the payment of awards

119 of compensation pursuant to this chapter and the payment of all

120 necessary and proper expenses incurred by the department in the

121 administration of this chapter. Expenditures from the fund shall

122 be paid by the State Treasurer upon warrants issued by the

123 Department of Finance and Administration, and upon requisitions

124 signed by the executive director of the department or his duly

125 designated representative in the manner provided by law. The fund

126 shall be a continuing fund, not subject to fiscal-year

127 limitations, and shall consist of: (a) monies appropriated by the

128 Legislature for the purposes of compensating claimants under this

129 chapter; (b) the interest accruing to the fund; (c) monies

130 received from the federal government; and (d) monies received from

- 131 such other sources as may be provided by law.
- 132 (2) No compensation payments shall be made which exceed the
- 133 amount of money in the fund. The state shall not be liable for a
- 134 written order to pay compensation, except to the extent that
- 135 monies are available in the fund on the date the award is ordered.
- 136 The department shall establish such rules and regulations as shall
- 137 be necessary to adjust awards and payments so that the total
- 138 amount awarded does not exceed the amount of money on deposit in
- 139 the fund. Such rules and regulations may include, but shall not
- 140 be limited to, the authority to provide for suspension of payments
- 141 and proportioned reduction of benefits to all claimants; provided,
- 142 however, no such reductions as provided for shall entitle
- 143 claimants to future retroactive reimbursements in future years.
- SECTION 7. Section 99-41-7, Mississippi Code of 1972, is
- 145 amended as follows:
- 146 99-41-7. There is hereby created in the Department of
- 147 Finance and Administration the position of Victim Compensation
- 148 Director, hereafter referred to as "director." The duties of the
- 149 director shall include receipt, investigation, verification and
- 150 adjudication of a claim for compensation under the provisions of
- 151 this chapter and of Section 99-42-1 et seq. The director shall be
- 152 appointed by the executive director of the department.
- SECTION 8. Section 99-41-9, Mississippi Code of 1972, is
- 154 amended as follows:
- 155 99-41-9. In addition to any other powers and duties
- 156 specified elsewhere in this chapter, the department is hereby
- 157 authorized to:
- 158 (a) Except as otherwise provided by this chapter,
- 159 regulate the procedures for the director to expedite his functions
- 160 and adopt rules and regulations for the position of director;
- 161 (b) Define any term not defined in this chapter in a
- 162 manner not inconsistent with this chapter;
- 163 (c) Prescribe forms necessary to carry out the purposes

- 164 of this chapter and make such forms available for use in making
- 165 applications for compensation;
- 166 (d) Authorize the director to take judicial notice of
- 167 general, technical and scientific facts within the director's
- 168 specialized knowledge;
- (e) Publicize the availability of compensation and
- 170 information regarding the filing of claims and ask that public
- 171 officials and law enforcement agencies take reasonable care that
- 172 victims be informed about the availability of compensation and the
- 173 procedure for applying for compensation;
- (f) Apply for funds from and to submit all necessary
- 175 forms to any federal agency participating in a cooperative program
- 176 to compensate victims of crimes, and to apply for and accept any
- 177 gifts, bequests, grants, donations or funds from other sources,
- 178 public or private, for carrying out the provisions of this
- 179 chapter; \* \* \*
- 180 (g) Adopt such rules and regulations as shall be
- 181 necessary for carrying out the provisions of this chapter; and
- (h) Perform all the duties and possess all the powers
- 183 <u>enumerated in this section in connection with the administration</u>
- 184 of claims under Section 99-42-1 et seq.
- SECTION 9. Section 99-41-11, Mississippi Code of 1972, is
- 186 amended as follows:
- 187 99-41-11. (1) The director shall award compensation for
- 188 economic loss arising from criminally injurious conduct if
- 189 satisfied by a preponderance of the evidence that the requirements
- 190 for compensation have been met.
- 191 (2) The director shall make such investigations, administer
- 192 such oaths or affirmations and receive such evidence as he deems
- 193 relevant and necessary to make a determination on any application
- 194 received. The director shall have the power to subpoena
- 195 witnesses, compel their attendance and require the production of
- 196 records and other evidence. Application to a court for aid in

- enforcing a subpoena may be made in the name of the director. To
  the extent that funds are appropriated or otherwise available, the
  department may employ such personnel, including expert witnesses,
  as may be required in connection with particular applications
  before the director, and the director may take judicial notice of
  general, technical and scientific facts within his specialized
  knowledge.
- 204 (3) The director may settle a claim by stipulation, agreed 205 settlement, consent order or default.
  - (4) The director may request access to and obtain from prosecuting attorneys or law enforcement officers, as well as state and local agencies, any reports of investigations or other data necessary to assist the director in making a determination of eligibility for compensation under the provisions of this chapter.
  - (5) Notwithstanding any other provision of law, every law enforcement agency and prosecuting attorney in the state shall provide to the director, upon request, a complete copy of the report regarding the incident and any supplemental reports involving the crime or incident giving rise to a claim filed pursuant to this chapter within thirty (30) days of such request.
- 217 (6) Any statute providing for the confidentiality of a
  218 claimant or victim's court record shall not be applicable under
  219 this chapter, notwithstanding the provisions of any other law to
  220 the contrary; provided, however, any such record or report which
  221 is otherwise protected from public disclosure by the provisions of
  222 any other law shall otherwise remain subject to the provisions of
  223 such law.
- (7) The director may require that the claimant submit with the application material substantiating the facts stated in the application.
- 227 (8) After processing an application for compensation filed 228 under rules and regulations promulgated by the department, the 229 director shall enter an order stating:

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230 (a) Findings of fact;

231 (b) The decision as to whether or not compensation

- 232 shall be awarded;
- 233 (c) The amount of compensation, if any, due under this
- 234 chapter;
- 235 (d) The person or persons to whom any compensation
- 236 should be paid;
- 237 (e) The percentage share of the total of any
- 238 compensation award and the dollar amount each person shall
- 239 receive; and
- 240 (f) Whether disbursement of any compensation awarded
- 241 shall be made in a lump sum or in periodic payments.
- 242 (9) If a claimant disagrees with the decision of the
- 243 director, he may contest such decision to the deputy director of
- 244 the department within fifteen (15) days after notification of
- 245 issuance of the decision. There shall be no appeal of a decision
- 246 of the director except as set forth in this subsection.
- 247 (10) In a contested case, all parties shall be afforded an
- 248 opportunity for a hearing after reasonable notice pursuant to
- 249 regulations promulgated pursuant to this chapter and may offer
- 250 evidence and argument on any issue relevant to the claim and may
- 251 examine witnesses and offer evidence in reply to any matter of an
- 252 evidentiary nature relevant to the claim. The deputy director
- 253 shall have the power to subpoena witnesses, compel their
- 254 attendance and require the production of records and other
- 255 evidence. A record of the hearing in a contested case shall be
- 256 made and shall be transcribed upon request of any party who shall
- 257 pay transcription costs unless otherwise ordered by the deputy
- 258 director.
- 259 (11) The director shall award compensation for racially
- 260 motivated criminal conduct pursuant to Section 99-42-1 et seq.,
- 261 and shall exercise all the duties and privileges conferred by this
- 262 <u>section in the conduct of that responsibility where not</u>

- 263 <u>inconsistent with the terms and conditions of awards from the</u>
- 264 <u>fund</u>.
- 265 SECTION 10 This act shall take effect and be in force from
- and after July 1, 1999; and shall stand repealed on July 1, 2004.